



Treaty Series No. 67 (1947)

# TOGOLAND UNDER FRENCH ADMINISTRATION

TEXT OF TRUSTEESHIP AGREEMENT AS  
APPROVED BY THE GENERAL ASSEMBLY  
OF THE UNITED NATIONS

New York, 13th December, 1946

*Presented by the Secretary of State for Foreign Affairs  
to Parliament by Command of His Majesty*

LONDON  
HIS MAJESTY'S STATIONERY OFFICE

TWOPENCE NET

Cmd. 7199.

# TOGOLAND UNDER FRENCH ADMINISTRATION

## TEXT OF TRUSTEESHIP AGREEMENT AS APPROVED BY THE GENERAL ASSEMBLY OF THE UNITED NATIONS

*New York, 13th December, 1946*

WHEREAS the territory known as Togoland lying to the east of the line agreed upon in the Declaration signed on 10th July, 1919, has been under French administration in accordance with the mandate defined under the terms of the instrument of 20th July, 1922; and

Whereas, in accordance with Article 9 of that instrument, this part of Togoland has since then been "administered in accordance with the laws of the Mandatory as an integral part of his territory and subject to the provisions" of the mandate, and it is of importance, in the interests of the population of Togoland, to pursue the administrative and political development of the territories in question in such a way as to promote the political, economic and social advancement of the inhabitants in accordance with Article 76 of the Charter of the United Nations (1); and

Whereas France has indicated her desire to place under trusteeship in accordance with Articles 75 and 77 of the said Charter that part of Togoland which is at present administered by her; and

Whereas Article 85 of the said Charter provides that the terms of the trusteeship agreements are to be submitted for approval by the General Assembly;

Now, therefore, the General Assembly of the United Nations approves the following terms of trusteeship for the said Territory.

### ARTICLE 1

The Territory to which the present Trusteeship Agreement applies comprises that part of Togoland lying to the east of the boundary defined by the Franco-British Declaration of 10th July, 1919.

### ARTICLE 2

The French Government, in its capacity of Administering Authority for this Territory under the terms of Article 81 of the Charter of the United Nations, undertakes to exercise the duties of trusteeship as defined in the said Charter, to promote the basic objectives of the trusteeship system laid down in Article 76, and to collaborate fully with the General Assembly and the Trusteeship Council in the discharge of their functions as defined in Articles 87 and 88.

Accordingly the French Government undertakes:

1. To make to the General Assembly of the United Nations the annual report provided for in Article 88 of the Charter, on the basis of the questionnaire drawn up by the Trusteeship Council in accordance with the said Article, and to attach to that report such memoranda as may be required by the General Assembly or the Trusteeship Council.

(1) "Treaty Series No. 67 (1946)," Cmd. 7015.

To include in that report information relating to the measures taken to give effect to the suggestions and recommendations of the General Assembly or of the Trusteeship Council.

To appoint a representative and where necessary, qualified experts to attend the meetings of the Trusteeship Council or of the General Assembly at which the said reports and memoranda will be examined.

2. To appoint a representative and, where necessary, qualified experts to participate, in consultation with the General Assembly or the Trusteeship Council, in the examination of petitions received by those bodies.
3. To facilitate such periodic visits to the Territory as the General Assembly or the Trusteeship Council may decide to arrange, to decide jointly with these bodies the dates on which such visits shall take place, and also to agree with them on all questions concerned with organisations and accomplishment of these visits.
4. To render general assistance to the General Assembly or to the Trusteeship Council in the application of these arrangements, and of such other arrangements as those bodies may make in accordance with the terms of the present Agreement.

#### ARTICLE 3

The Administering Authority shall be responsible for the peace, order and good government of the Territory.

It shall also be responsible for the defence of the said Territory and for ensuring that it shall play its part in the maintenance of international peace and security.

#### ARTICLE 4

For the above-mentioned purposes and in order to fulfil its obligations under the Charter and the present Agreement, the Administering Authority,

##### A. Shall:

1. Have full powers of legislation, administration and jurisdiction in the Territory and shall administer it in accordance with French law as an integral part of French territory, subject to the provisions of the Charter and of this Agreement;
2. Be entitled, in order to ensure better administration, with the consent of the territorial representative Assembly, to constitute this Territory into a customs, fiscal or administrative union or federation with adjacent territories under its sovereignty or control and to establish common services between such territories and the Trust Territory, provided that such measures should promote the objectives of the international trusteeship system;

##### B. May:

1. Establish on the Territory military, naval or air bases, station national forces, and raise volunteer contingents therein.
2. Within the limits laid down in the Charter take all measures of organisation and defence appropriate for ensuring:
  - (a) the participation of the Territory in the maintenance of international peace and security;
  - (b) the respect for obligations concerning the assistance and facilities to be given by the Administering Authority to the Security Council;

- (c) the respect for internal law and order;
- (d) the defence of the Territory within the framework of the special agreements for the maintenance of international peace and security.

#### ARTICLE 5

The Administering Authority shall take measures to ensure to the local inhabitants a share in the administration of the Territory by the development of representative democratic bodies, and, in due course, to arrange appropriate consultations to enable the inhabitants freely to express an opinion on their political régime and ensure the attainment of the objectives prescribed in Article 76 (b) of the Charter.

#### ARTICLE 6

The Administering Authority undertakes to maintain the application to the Territory of the international agreements and conventions which are at present in force there, and to apply therein any conventions and recommendations made by the United Nations or the specialised agencies referred to in Article 57 of the Charter, the application of which would be in the interests of the population and consistent with the basic objectives of the trusteeship system and the terms of the present Agreement.

#### ARTICLE 7

In framing laws relating to the holding or transfer of land, the Administering Authority shall, in order to promote the economic and social progress of the native population, take into consideration local laws and customs.

No land belonging to a native or to a group of natives may be transferred except between natives, save with the previous consent of the competent public authority, who shall respect the rights and safeguard the interests, both present and future, of the native population. No real rights over native land in favour of non-natives may be created except with the same consent.

#### ARTICLE 8

Subject to the provisions of the following Article, the Administering Authority shall take all necessary steps to ensure equal treatment in social, economic, industrial and commercial matters for all States Members of the United Nations and their nationals, and to this end:

1. Shall grant to all nationals of Members of the United Nations freedom of transit and navigation, including freedom of transit and navigation by air, and the protection of person and property, subject to the requirements of public order, and on condition of compliance with the local law;
2. Shall ensure the same rights to all nationals of Members of the United Nations as to its own nationals in respect of entry into and residence in the Territory, acquisition of property, both movable and immovable, and the exercise of professions and trades;
3. Shall not discriminate on grounds of nationality against nationals of any Member of the United Nations in matters relating to the grant of concessions for the development of the natural resources of the Territory, and shall not grant concessions having the character of a general monopoly;
4. Shall ensure equal treatment in the administration of justice to the nationals of all Members of the United Nations.

The rights conferred by this Article on nationals of States Members of the United Nations apply equally to companies and associations controlled by such nationals and formed in accordance with the law of any Member of the United Nations.

Nevertheless, pursuant to Article 76 of the Charter, such equal treatment shall be without prejudice to the attainment of the trusteeship objectives as prescribed in the said Article 76 and particularly in paragraph (b) of that Article.

Should special advantages of any kind be granted by a Power enjoying the equality of treatment referred to above to another Power, or to a territory whether self-governing or not, the same advantages shall automatically apply reciprocally to the Trust Territory and to its inhabitants, especially in the economic and commercial field.

#### ARTICLE 9

Measures taken to give effect to the preceding Article of this Agreement shall be subject always to the overriding duty of the Administering Authority, in accordance with Article 76 of the Charter, to promote the political, economic, social and educational advancement of the inhabitants of the Territory, to carry out the other basic objectives of the international trusteeship system and to maintain peace, order and good government. The Administering Authority shall in particular be free, with the consent of the territorial representative Assembly:

1. To organise essential public services and works on such terms and such conditions as it thinks just.
2. To create monopolies of a purely fiscal character in the interest of the Territory and in order to provide the Territory with the fiscal resources which seem best suited to local requirements;
3. To establish or to permit to be established under conditions of proper public control, in conformity with Article 76, paragraph (d), of the Charter, such public enterprises or joint undertakings as appear to the Administering Authority to be in the interest of the economic advancement of the inhabitants of the Territory.

#### ARTICLE 10

The Administering Authority shall ensure in the Territory complete freedom of thought and the free exercise of all forms of worship and of religious teaching which are consistent with public order and morality. Missionaries who are nationals of States Members of the United Nations shall be free to enter the Territory and to reside therein, to acquire and possess property, to erect religious buildings and to open schools and hospitals throughout the Territory.

The provisions of this Article shall not, however, affect the right and duty of the Administering Authority to exercise such control as may be necessary for the maintenance of public order and morality and for the educational advancement of the inhabitants of the Territory.

The Administering Authority shall continue to develop elementary, secondary and technical education for the benefit of both children and adults. To the full extent compatible with the interests of the population, it shall afford to qualified students the opportunity of receiving higher general or professional education.

The Administering Authority shall guarantee to the inhabitants of the Territory freedom of speech, of the press, of assembly and of petition, subject only to the requirements of public order.

## ARTICLE 11

Nothing in this Agreement shall affect the right of the Administering Authority to propose at any future date the designation of the whole or part of the Territory thus placed under its trusteeship as a strategic area in accordance with Articles 82 and 83 of the Charter.

## ARTICLE 12

The terms of the present Trusteeship Agreement shall not be altered or amended except as provided in Articles 79, 82, 83 and 85, as the case may be, of the Charter.

## ARTICLE 13

If any dispute whatever should arise between the Administering Authority and another Member of the United Nations, relating to the interpretation or the application of the provisions of the present Trusteeship Agreement, such dispute, if it cannot be settled by negotiation or other means, shall be submitted to the International Court of Justice provided for in Chapter XIV of the Charter of the United Nations.

## ARTICLE 14

The Administering Authority may enter, on behalf of the Territory, any consultative regional commission, technical organ or voluntary association of States which may be constituted. It may also collaborate, on behalf of the Territory, with international public or private institutions or participate in any form of international co-operation in accordance with the spirit of the Charter.

## ARTICLE 15

The present agreement shall enter into force as soon as it has received the approval of the General Assembly of the United Nations.

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